

## Care Services Budget Monitoring Summary

2011/12 Actuals	Division Service Areas	2012/13 Original Budget	2012/13 Latest Approved	2012/13 Projection	Variation	Notes	Variation Last Reported	Full Year Effect
£		£	£	£	£		£	£
	<b>Adult Social Care</b>							
124	AIDS-HIV Service	120	45	45	0		0	0
32,766	Assessment and Care Management	31,603	31,649	31,518	-131	1	-23	-853
5,618	Direct Services	4,626	4,610	4,625	15	2	76	0
2,241	Learning Disabilities Care Management	2,451	2,401	2,373	-28	3	-93	0
1,981	Learning Disabilities Day Services	2,050	2,050	1,975	-75	4	0	0
1,273	Learning Disabilities Housing & Support	1,211	1,211	1,188	-23	5	100	0
<b>44,003</b>		<b>42,062</b>	<b>41,967</b>	<b>41,724</b>	<b>-243</b>		<b>60</b>	<b>-853</b>
	<b>Operational Housing</b>							
2,519	Housing Needs	2,160	2,548	3,057	509	6	650	995
-4	Enabling Activities	-4	-4	-4	0		0	0
-954	Housing Benefits	-1,017	-1,017	-1,017	0		0	0
<b>1,561</b>		<b>1,140</b>	<b>1,528</b>	<b>2,036</b>	<b>509</b>		<b>650</b>	<b>995</b>
	<b>Strategic and Business Support Service</b>							
1,487	Performance & Information	2,510	2,560	2,366	-194	7	-80	0
197	Quality Assurance	188	188	190	2		0	0
0	Transforming Social Care	0	0	0	0		0	0
<b>1,684</b>		<b>2,698</b>	<b>2,749</b>	<b>2,556</b>	<b>-193</b>		<b>-80</b>	<b>0</b>
	<b>Children's Social Care</b>							
11,964	Care and Resources	13,848	13,836	13,836	0	} 8	0	0
2,239	Safeguarding and Quality Assurance	1,872	1,827	1,827	0		0	0
5,173	Safeguarding and Care Planning	2,871	2,871	2,871	0		0	0
3,620	Referral and Assessment	2,991	2,991	2,991	0		0	0
883	Bromley Youth Support Programme - (Youth Justice)	957	957	957	0		0	0
<b>23,879</b>		<b>22,539</b>	<b>22,483</b>	<b>22,483</b>	<b>0</b>		<b>0</b>	<b>0</b>
	<b>Education</b>							
3,365	SEN and Inclusion Children's Disability Services	3,131	3,506	3,506	0		0	0
443	School Improvement Looked After Children	560	560	560	0		0	0
<b>3,807</b>		<b>3,691</b>	<b>4,065</b>	<b>4,065</b>	<b>0</b>		<b>0</b>	<b>0</b>
	<b>Commissioning</b>							
2,777	Commissioning	3,621	3,913	4,090	177		0	0
15,345	Learning Disabilities Services	17,144	17,056	16,100	-956	9	-770	-730
4,670	Mental Health Services	5,193	5,113	5,043	-70	10	-70	-26
3,898	Supporting People	4,052	4,052	3,402	-650	11	-450	0
201	Drugs and Alcohol	254	254	254	0		0	0
0	PCT Funding (Social Care & Health)	0	0	0	0		0	0
<b>26,892</b>		<b>30,264</b>	<b>30,388</b>	<b>28,889</b>	<b>-1,499</b>		<b>-1,290</b>	<b>-756</b>
<b>101,825</b>	<b>TOTAL CONTROLLABLE FOR CARE SERVICES</b>	<b>102,393</b>	<b>103,179</b>	<b>101,754</b>	<b>-1,426</b>		<b>-660</b>	<b>-614</b>
6,001	<b>TOTAL NON CONTROLLABLE</b>	2,487	2,507	2,502	-5		0	0
11,671	<b>TOTAL EXCLUDED RECHARGES</b>	8,132	8,255	8,255	0		0	0
<b>119,498</b>	<b>PORTFOLIO TOTAL</b>	<b>113,012</b>	<b>113,942</b>	<b>112,511</b>	<b>-1,431</b>		<b>-660</b>	<b>-614</b>
	<b>Memorandum Item</b>							
	<b>Invest to Save projects: Savings</b>							
	Dementia Investment Plan	(100)	(100)	(40)	60		60	
	PD Investment Plan	(100)	(100)	(40)	60		60	
	LD Investment Plan (re Younger Adults)	(100)	(100)	(20)	80		70	
	<b>Sub Total Invest to Save projects</b>	<b>(300)</b>	<b>(300)</b>	<b>(100)</b>	<b>200</b>		<b>190</b>	<b>0</b>

**REASONS FOR VARIATIONS****1. Assessment & Care Management - Cr £131k**

The variation can be analysed as follows:-

	£'000
ai) Residential/Nursing care and respite for older people	(294)
aii) Domiciliary care & direct payments for older people	613
b) less part year saving on retendering of domiciliary care contracts	(400)
c) Residential and domiciliary care for people with physical disabilities	(50)
	<u>(131)</u>

- ai) The number of nursing and residential placements continue to be below budget resulting in a projected underspend of £146k. In addition, inflationary increases agreed with providers have so far mainly been below the level budgeted for, resulting in a further saving of £148k. An invest to save proposal was agreed at Executive on 7 September 2011 relating to dementia and officers are currently implementing the initiatives agreed, with expected savings already included in the projected outturn.
- aii) There continues to be pressure on the community based budgets for older people, with a projected overspend of £613k reported. The priority is to keep older people in their own homes rather than placed in residential care, especially following discharge from hospital, and this can be seen in the reduced costs of residential and nursing placements above, however this has placed pressure on the domiciliary care and direct payments budgets which continue to overspend.
- b) The above is partly offset by savings being delivered by the reablement team, which continues to support and reable clients and avoid ongoing care costs and savings from the tendering of domiciliary care contracts expected to save approximately £400k this year and £1,000k in a full year.
- c) Services for clients with physical disabilities continue to underspend this financial year, although budgets for this client group are volatile. An invest to save proposal was agreed at Executive on 19 October 2011 and officers are currently implementing the initiatives agreed, with expected savings already included in the projected outturn. Although services are currently underspending, the initiatives being developed are intending to help avoid future growth.

**2. Direct Services - Dr £15k**

- a) Reablement - The budget for the reablement team is expected to underspend by £19k this year
- b) Carelink - The staffing budget is projected to be underspent by £50k this year, as a result of a minor reorganisation of the service.
- c) Admissions Avoidance service - The overspend relates to the full staffing costs of the team. The service was jointly commissioned with Bromley PCT and the business case was built on the basis of savings in hospital tariffs, with the risk and benefits being shared by the by the two organisations. Although the activity levels for the service in 2011/12 resulted in avoided admissions (and therefore notional reductions in cost), the PCT had experienced an overall increased spend on emergency acute activity during the year and was not in a position to reimburse any funding to the Council. As a result of this the Council overspent the budget in 2011/12 and with no likely reimbursements in the future, proposals to withdraw from the service were submitted to ACS PDS on 10th April.  
The service has now closed and the overspend reported is the final cost for the year.
- d) C.A.R.T's - The projected spend on staffing for the Community Assessment and Rehabilitation team is expected to be £12k below budget this year.

**3. Learning Disabilities Care Management - Cr £28k**

The underspend relates to minor variations in domiciliary care and direct payment costs.

**4. Learning Disabilities Day and Respite Services - Cr £75k**

There are 2 services for clients with Learning Disabilities provided under this budget head, day services and respite services. Day services are provided at various council owned premises, as well as in the community, whilst respite services are currently provided at 2 locations in the borough, prior to the move to the new unit at Widmore Road due to open later in the year. There is a net underspend of £75k projected for these services.

**5. Learning Disabilities Housing and Support - Cr £23k**

The LD Housing and Support service is an inhouse service currently providing residential care and supported living to clients with a learning disability, as well as running the Shared Lives scheme covering all client groups.

**6. Housing Needs - Dr £509k**

The forecast net overspend of £509k comprises:

	£'000
Nightly paid accommodation (B&B) projected overspend	962
Use of Housing Grants to mitigate overspend	(453)
	509

The number of B&B placements is currently increasing at an average rate of 10 per month (net). This is a continuation of the trend seen in 2011/12. The projected overspend is based on current client information and assumes this rate of increase continues throughout the financial year.

The invest to save to save initiatives agreed at the end of 2011/12 are now starting to take effect and the reduction in the projected overspend from the last report of £141k can be largely attributed to this. However, due to a higher number of B&B placements than forecast at December 2011, this budget is still projected to overspend.

The savings from the invest to save initiatives are set out below. It should be noted that there is still an element of projection in some of the figures and actual figures may vary.

	2012/13	FYE
	£'000	£'000
Top up on existing leasing programme (golden hellos)	(33)	(40)
Enhanced initiatives on homeless prevention and enhanced incentives for access to private rented sector	(269)	(371)
Building conversion (Cranbrook Court)	(85)	(130)
	(387)	(541)

It should be noted that increases have been noticeable across all London boroughs and are the result of the pressures of rent and mortgage arrears coupled with a reduction in the number of properties available for temporary accommodation. There are high levels of competition and there is evidence of 'out-bidding' between London boroughs to secure properties. This has contributed towards the high cost of nightly paid accommodation.

Given the size of the projected overspend, £453k of Housing Grant funding has been used to help offset these cost pressures in the current year. This is a short term measure and doesn't address the increasing cost pressures going forward.

**7. Strategic & Business Support Services - Cr £194k**

The projected underspend of £194k relates to:

	£'000
Vacant Director's post	(79)
Social Care Workforce training	(100)
Other	(15)
	(194)

The projections assume the Director's post is filled later in the year. The savings on Social Care Workforce training partly relate to early achievement of savings required in 2013/14 and partly to delayed commissioning of training services in 2012/13 following a strategic workforce learning needs analysis.

**8. Children's Social Care - General Commentary**Staffing

Savings of £90k have been achieved as part of the 2012/13 budget setting in the Care and Resources and Safeguarding and Quality Assurance teams.

The Recruitment and Retention package brought in in 2010/11 has been successful in its aim of reducing the overspend within the Social Care teams. There is an ongoing need to rely on agency staff due to the usual reasons of delays in recruitment, sick and maternity leave.

Step Up to Social Work Grant

This is the second year of the two year grant funding and the budget for this year is £465k, plus a carry forward of £51k from 2011/12, which was approved by Executive on 20th June. The DfE has confirmed that any underspend on the grant this year can be carried forward to 2013/14.

Placements

The Placement Budget has had growth of £500k added in 2012/3 to address the high level of overspend in the last 2 financial years. There has been 62% increase nationally in the numbers of children taken into care during this period. At this stage it is expected that expenditure can be contained within budget.

#### Unaccompanied Asylum Seeking Children

Grant funding is reducing for these clients as the numbers have fallen over the last few years. Leaving Care clients are now below the de minimus level of 25 so no funding will be received. This resulted in an overspend in 2011/12 and is being monitored closely in 2012/13.

### **9. Learning Disabilities Services - Cr £956k**

Budgets for learning disabilities placements (including supported living and shared lives) are forecast to underspend by £956k.

The savings arise mainly from commissioning cost efficient placements for some of the ex-PCT reprovion clients, limiting inflationary increases and attrition. The projected spend includes an element for further outstanding inflationary increases which may not occur. This would result in an increased level of underspend.

At this relatively early stage in the financial year the projected spend also includes a significant level of assumption in relation to future volume-related changes (i.e. increased numbers of clients from: transition, carer breakdowns, increased client needs and Ordinary Residence transfers).

In 2013/14 the full year effect of these savings will be £700k. This will be achieved through the delivery of the campus reprovion programme and the benefit from attrition rates

### **10. Mental Health Services - Cr £70k**

The underspend arises partly from the full year effect of client moves during 2011/12 which resulted in more cost effective placements, from increased use of flexible support rather than residential placements and from containing annual contract price increases to providers. Some of the underspend relating to restricting price increases has been attributed to the 2012/13 budget saving for commissioning contract efficiencies.

### **11. Supporting People - Cr £650k**

There is a projected underspend of £650k on Supporting People budgets. This is in addition to the savings required to achieve the savings targets built in to the 2012/13 budget (further £400k reduced funding for sheltered housing and £300k reduced commissioning of Supporting People services).

The £650k underspend relates mainly to savings arising from the gateway review of Supporting People funded tenancy support services and from limiting inflationary increases. A sum of £500k is included on the Executive savings list for 2013/14 but this has now been delivered in 2012/13 as set out in the Executive Report of January 2012

### **Management Team Comments**

There is a forecast underspend of £1,426k in 2012/13 mainly due to retendering of the domiciliary care contracts and the learning disabilities grant funding relating to the campus reprovion programme.

The main pressure on the budget in 2012/13 is around Bed & Breakfast numbers which continue to increase each month and potentially could result in unfunded cost pressures in excess of £1m by 2013/14. Officers continue to discuss various initiatives with Private Landlords to help mitigate these costs. Detailed work is being undertaken over the next few weeks to model the financial implications if numbers increase, track when some of the initiatives are likely to impact on the budget and explore other options that might be available. This will be reported in more detail in the next Budget Monitoring report.

### **Waiver of Financial Regulations:**

Since the last report to the Executive, waivers were approved for 2 residential placements exceeding £50k and 2 exceeding £100k. There was also a contract waiver agreed for £6k.

### **Virements Approved to date under Director's Delegated Powers**

Details of virements actioned by Chief Officers under delegated authority under the Financial Regulations "Scheme of Virement" will be included in financial monitoring reports to the Portfolio Holder. Since the last report to Executive, no virements have been actioned.

**LATEST APPROVED BUDGET 2012/13  
Care Services Portfolio**

**BUDGET VARIATIONS**

	£'000
<b>2012/13 Original Budget</b>	<b>113,012</b>
Support services recharge adjustment for Appointeeship (from Corporate)	124
NHS Social Care Investment Plan (Exec 25/5/12):	
- expenditure	73
- income	Cr 73
Children's Social Care Invest to Contain Proposal (Exec 20/6/12):	51
	Cr 51
<u>2011/12 Carry Forwards agreed by Executive 20/06/12:</u>	
Social Care Reform Grant	139
Joint Improvement Programme	6
Contribution from Earmarked Reserves	Cr 145
Homelessness Grant 10/11	120
Overcrowding Pathfinder	45
Mortgage Rescue Fund	23
Preventing Repossessions Fund	147
DWP Grant Discretionary Housing Payment	44
Contribution from Earmarked Reserves	Cr 380
L D & Health Reform Grant - Blue Badges	134
Contribution from Earmarked Reserves	Cr 134
Homelessness Grant	60
Homelessness Grant	158
Housing Invest to Save	170
LD Campus Closure Grant 2010/11	105
Contribution from Earmarked Reserves	Cr 105
Social Care funding via the PCT under s256 Agreements:	0
- Winter pressures	734
- Social Care funding via the PCT 2010/11	127
- Social Care funding via the PCT 2011/12	581
- Social Care funding via the PCT 2011/12	1,591
- Contribution from Earmarked Reserves	Cr 3,033
Agreed by Executive 14th December 2011	
Step Up to Social Work Programme	
- grant related expenditure 2012/13	465
- grant related income 2012/13	Cr 465
<u>2012/13 Budget Adjustments</u>	
Posts transferred to / from Commissioning to / from Children's / Education	-6
0.25fte for additional AP processing for ICES retail prescription invoices	-6
CDT floating outreach support move to appropriate cost centre	40
CDT direct payment move to appropriate cost centre	370
Rent income adjustment (from Corporate)	20
<b>Total Variations</b>	<b>930</b>
<b>2012/13 Latest Approved Budget</b>	<b>113,942</b>